PA 329 of 2012
Amending the Revised Municipal Finance Act, PA 34 of 2001
Prepared by the Michigan Department of Treasury
Last updated January 26, 2016

A. APPLICATION REQUIREMENTS (Section 518)

1. Application for State Treasurer's Approval to Issue Pension or Other Post-Employment Benefits (OPEB) Long-Term Securities (Form 5366). See page five for instructions. In addition, submit the following:
    a. Municipalities that do not have "Qualified" status under Section 303(3) shall also submit a Deficiency Letter.
    b. Submit resolution approving the issuance in accordance with Section 518(1) and/or (2). The resolution should also include compliance with (5), (6) if applicable, (7) if applicable, and (9).
    c. Submit proof of notice of intent and certificate of no referendum in accordance with Section 518(3).
    d. Submit a copy of the Comprehensive Financial Plan in accordance with Section 518(4). The municipality should indicate which page numbers of the Plan fulfill the requirements under each of the subsections (a), (b), (c), (d), and (e).
    e. Submit documentation that the municipality has a credit rating within the category of AA or higher or the equivalent by at least one nationally recognized rating agency, in accordance with Section 518(10). (Moody's Aa3 or higher, S&P and Fitch AA- or higher)
    f. Submit a copy of the covenant indicating compliance with Section 518(11).
2. Within 15 business days of completing the issuance, the municipality shall file Security Report (Form 3892), in accordance with Section 319(2).

B. MUNICIPAL SECURITIES

1. Municipal securities issued under Section 518 are not subject to the maturity and mandatory redemption requirements (5:1 Ratio) of Section 503(1). See Section 503(6).
2. The municipal security should not capitalize interest. Any issuance should provide for the immediate payment of principal and interest when due.
3. The municipal security shall mature by no later than the date the final pension/OPEB payment would have been made had the municipal security not been issued.

C. APPLICATION DOCUMENTATION, REVIEW AND CONSIDERATIONS

1. Financial Analyses:
    a. Project Fund: The amount to fund the Unfunded Accrued Liability (UAL)
        i. If the UAL is based on the market value of the assets, it must have been determined within 150 days prior to the expected date of issuance of the proposed municipal securities.

ii. If the UAL is based on the actuarial value of assets, it must have been determined on either the most recent actuarial report (either calendar or fiscal year end) or within 150 days prior to the expected date of issuance of the proposed municipal securities.

iii. If the municipality wishes to issue municipal securities based on the higher of the UAL values above, please provide an explanation as to why they desire to issue based on the larger amount.

b. Debt Service Schedules:

i. Using the Project Fund Amount utilized in 1.a. above and the same reporting period of the actuarial report (calendar or fiscal year end), provide principal and interest repayment schedules using:

a. Current interest rates

b. Current interest rates plus 50 basis points (0.5%)

c. Current interest rates minus 50 basis points (0.5%)

ii. Provide a net present value savings report for each of the debt service schedules provided in 1.b.i. above comparing the ARC of the pension or OPEB UAL to the annual principal and interest requirements of the proposed municipal security

a. Expected UAL rate of return

b. Expected UAL rate of return minus 100 basis points (1.0%)

c. Expected UAL rate of return minus 200 basis points (2.0%)

iii. Provide a matrix summary of the net present value savings scenarios from 1.b.i and 1.b.ii above. See example below.

NPV Savings	Current IR	Current IR+50 BPS	Current IR-50 BPS
Expected UAL ROR			
Expected UAL ROR-100 BPS			
Expected UAL ROR-200 BPS			

2. Should the municipality be issuing to fund a pension plan, or OPEB, but not both, please provide an update of the plan not being funded, such as whether or not it is a closed plan, the amount and percentage over/under funded, and any future strategies to fund the plan.

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REVISED MUNICIPAL FINANCE ACT (EXCERPT)
Act 34 of 2001

141.2518 Payment of unfunded pension liability or unfunded accrued health care liability; issuance of municipal security.

Sec. 518.

(1) Through December 31, 2018, in connection with the partial or complete cessation of accruals to a defined benefit plan or the closure of the defined benefit plan to new or existing employees, and the implementation of a defined contribution plan, or to fund costs of a county, city, village, or township that has already ceased accruals to a defined benefit plan, a county, city, village, or township may by ordinance or resolution of its governing body, and without a vote of its electors, issue a municipal security under this section to pay all or part of the costs of the unfunded pension liability for that retirement program provided that the amount of taxes necessary to pay the principal and interest on that municipal security, together with the taxes levied for the same year, shall not exceed the limit authorized by law.

(2) Through December 31, 2018, a county, city, village, or township may by ordinance or resolution of its governing body, and without a vote of its electors, issue a municipal security under this section to pay the costs of the unfunded accrued health care liability provided that the amount of taxes necessary to pay the principal and interest on that municipal security, together with the taxes levied for the same year, shall not exceed the limit authorized by law or to refund in whole or in part a contract obligation issued for the same purpose. Postemployment health care or benefits may be funded by the county, city, village, or township. The funding of postemployment health care benefits by a county, city, village, or township as provided in this act shall not constitute a contract to pay the postemployment health care benefits.

(3) Before a county, city, village, or township issues a municipal security under this section, the county, city, village, or township shall publish a notice of intent to issue the municipal security. The notice of intent and the rights of referendum shall meet the requirements of section 517(2).

(4) Before a county, city, village, or township issues a municipal security under this section, the county, city, village, or township shall prepare and make available to the public a comprehensive financial plan that includes all of the following:

(a) An analysis of the current and future obligations of the county, city, village, or township with respect to each retirement program and each postemployment health care benefit program of the county, city, village, or township.

(b) Evidence that the issuance of the municipal security together with other funds lawfully available will be sufficient to eliminate the unfunded pension liability or the unfunded accrued health care liability.

(c) A debt service amortization schedule and a description of actions required to satisfy the debt service amortization schedule.

(d) A certification by the person preparing the plan that the comprehensive financial plan is complete and accurate.

(e) If the proceeds of the borrowing are to be deposited in a health care trust fund, a plan in place from the county, city, village, or township to mitigate the increase in health care costs and may include a wellness program that promotes the maintenance or improvement of healthy behaviors.

(5) Municipal securities issued under this section by a county, city, village, or township and the interest on and income from the municipal securities are exempt from taxation by this state or a political subdivision of this state.

(6) The proceeds of a municipal security issued under this section may be used to pay the costs of issuance of the municipal security. Except for a refunding, the proceeds of a municipal security issued under this section to cover unfunded health care liability shall be deposited in a health care trust fund, a trust created by the issuer which has as its beneficiary a health care trust fund, or, for a county, city, village, or township, a restricted fund within a trust that would only be used to retire the municipal securities issued under subsection (1) or (3). A county, city, village, or township shall have the power to create a trust to carry out the purposes of this subsection. The trust created under this subsection shall invest its funds in the same manner as funds invested by a health care trust fund. The trust created under this subsection shall comply with all of the following:

(a) Report its financial condition according to generally accepted accounting principles.

(b) Be tax-exempt under the internal revenue code.

(7) A county, city, village, or township issuing municipal securities under this section may enter into indentures or other agreements with trustees and escrow agents for the issuance, administration, or payment of the municipal securities.

(8) Before a county, city, village, or township issues a municipal security under this section, the county, city, village, or township shall obtain the approval of the department.

(9) If a county, city, village, or township has issued a municipal security under this section, that county, city, village, or township shall not change the benefit structure of the defined benefit plan if the defined benefit plan is undergoing the partial cessation of accruals. However, a county, city, village, or township may reduce benefits of the defined benefit plan for years of service that accrue after the issuance of municipal securities under this section.

(10) A county, city, village, or township shall not issue a municipal security under subsection (1) or (2) unless the county, city, village, or township has been assigned a credit rating within the category of AA or higher or the equivalent by at least 1 nationally recognized rating agency.

(11) A county, city, village, or township that issues a municipal security under subsection (1) shall covenant with the holders of the municipal security and this state that it will not, after the issuance of the municipal security and while the municipal security is outstanding, rescind whatever action it has taken to make a partial or complete cessation of accruals to a defined benefit plan or the closure of the defined benefit plan for new or existing employees.

(12) If a county, city, village, or township has issued a municipal security under subsection (1) or (2), the county, city, village, or township may issue a refunding security to refund that municipal security under this section after December 31, 2018 if that refunding security does not have a final maturity later than the final maturity of the municipal security being refunded and if the municipality that issued the municipal security has been assigned a credit rating within the category of AA or higher or the equivalent by at least 1 nationally recognized rating agency in connection with the refunding security.

History: Add. 2012, Act 329, Imd. Eff. Oct. 9, 2012 ;-- Am. 2014, Act 297, Imd. Eff. Sept. 30, 2014 ;-- Am. 2015, Act 46, Imd. Eff. June 9, 2015