STATE OF MICHIGAN
DEPARTMENT OF TECHNOLOGY, MANAGEMENT & BUDGET
LANSING

RICK SNYDER
GOVERNOR

DAVID B. BEHEN
DIRECTOR

**Revised Confidential Draft for Discussion Only**

**MEMORANDUM**

To: John Walsh, Director of Strategy for Governor Rick Snyder
From: Natasha Baker, State School Reform Officer
RE: Revised School Closures and Next Levels of Accountability for Chronically Failing Schools
Date: Monday, August 1st, 2016

---

Under Michigan law, there are three options for intervening in chronically failing schools that have failed to make progress as a Priority School. Specifically, the state school reform officer may assign Priority Schools to the state school reform/redesign district (SSRRD), appoint a CEO to lead an identified group of Priority Schools, and/or close schools.

To date, public traditional and charters schools that have failed students for decades remain open with most students lacking proficiency in any core content area (i.e. mathematics, English language arts, science, or social studies). Without the imposition of serious consequences for schools located in and outside of Detroit, there remains little incentive to educate low-income children in Priority Schools who are mostly of color. The following pages detail the State School Reform Office's (SRO's) actions that send the message to the field that failing schools in Michigan are no longer acceptable. It is important to note the following:

## Quick Facts about Chronically Failing Schools Receiving a Next Level of Accountability

1. There are 69 schools statewide that are at-risk of receiving a next level of accountability.
2. Approximately 93% of the schools listed had less than 10% of students proficient in mathematics in 2015.
3. Of the EAA schools, 83% have Top-to-Bottom rankings below 5%. All but one EAA school has less than 5% of student proficient in mathematics. Five of EAA's six high schools each have been identified as chronically failing for fifteen years.
4. Public schools outside of Detroit that have been identified as failing for over a decade and have fewer than 5% of students proficient in mathematics include the following: Muskegon Heights High School, Saginaw High School, Robichaud High School (Dearborn Heights), and Benton Harbor High School.
5. In Detroit, 7 charters and 28 traditional public schools are at risk of closing based on PA 192, Sections 507 and 391 respectively.

## Location of Information

Academic Accountability Process and Timeline ..... p.2
Process Maps for Closure and Unreasonable Hardship ..... p.3
Data by District and School for Next Level of Accountability due to Chronic Academic Failure..... p.5

*State School Reform/Redesign Office's*

# Academic Accountability Process

Priority Schools submit redesign plans.

SRO facilitates assistance, monitors student achievement performance metrics

If Priority School ***meets*** all academic exit criteria:

1. Percentile rank of 5% or higher,
2. Annual measurable objectives for both math and reading, and
3. 95% participation rate on state assessments

Then SRO releases the school from Priority Status.

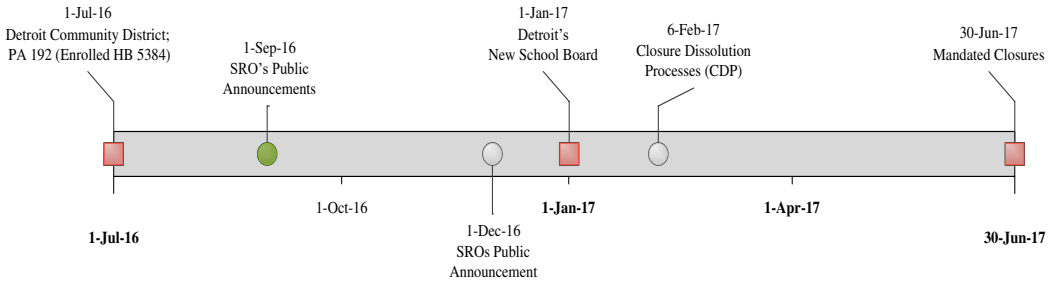
If Priority School ***does not meet*** all academic exit criteria, SRO transitions school to next level of accountability

1. CEO option
2. Placement in School Reform/Redesign District, or
3. Closure (last resort & circumstantial contingencies may apply)

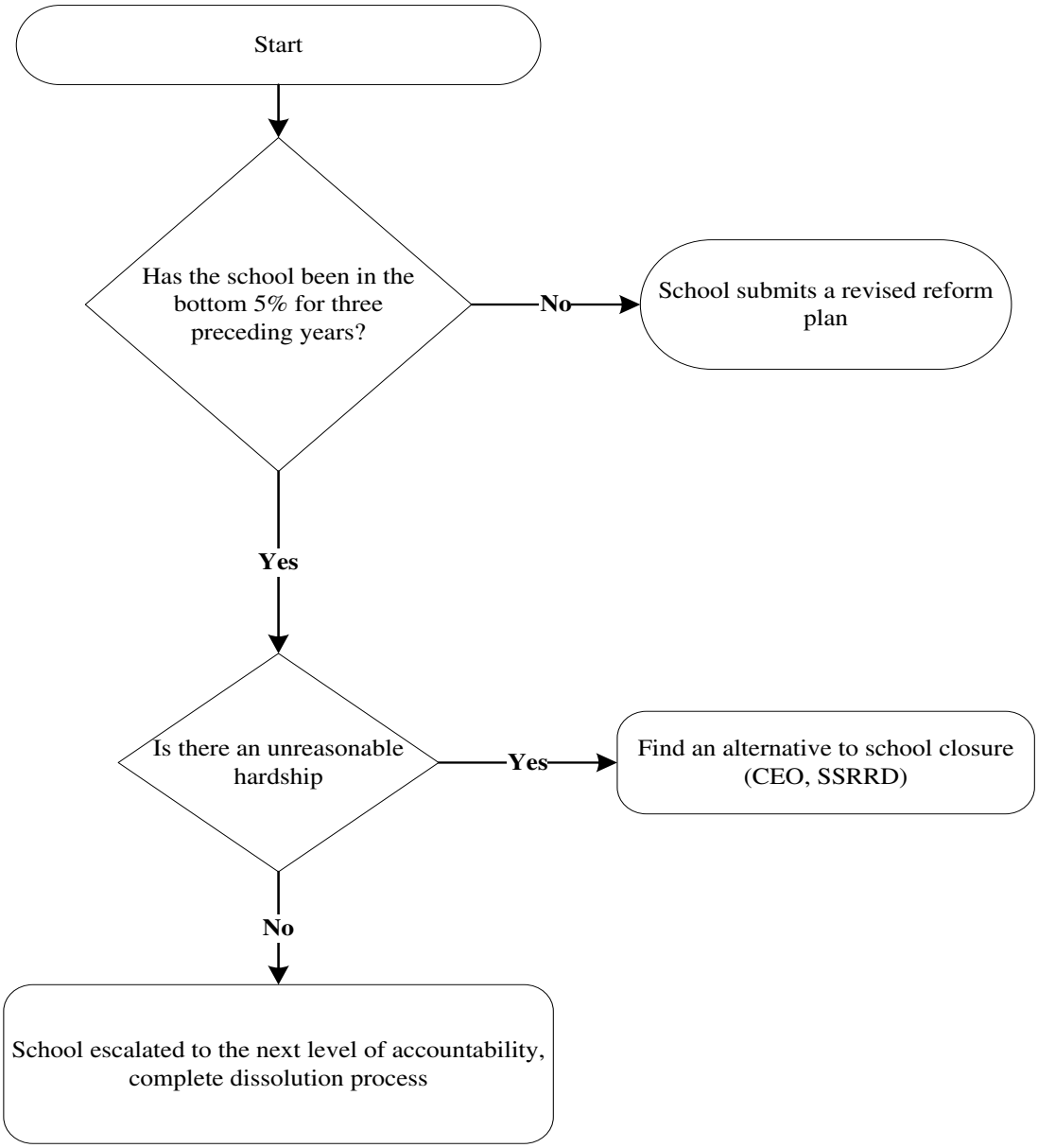
---

*State School Reform/Redesign Office's*

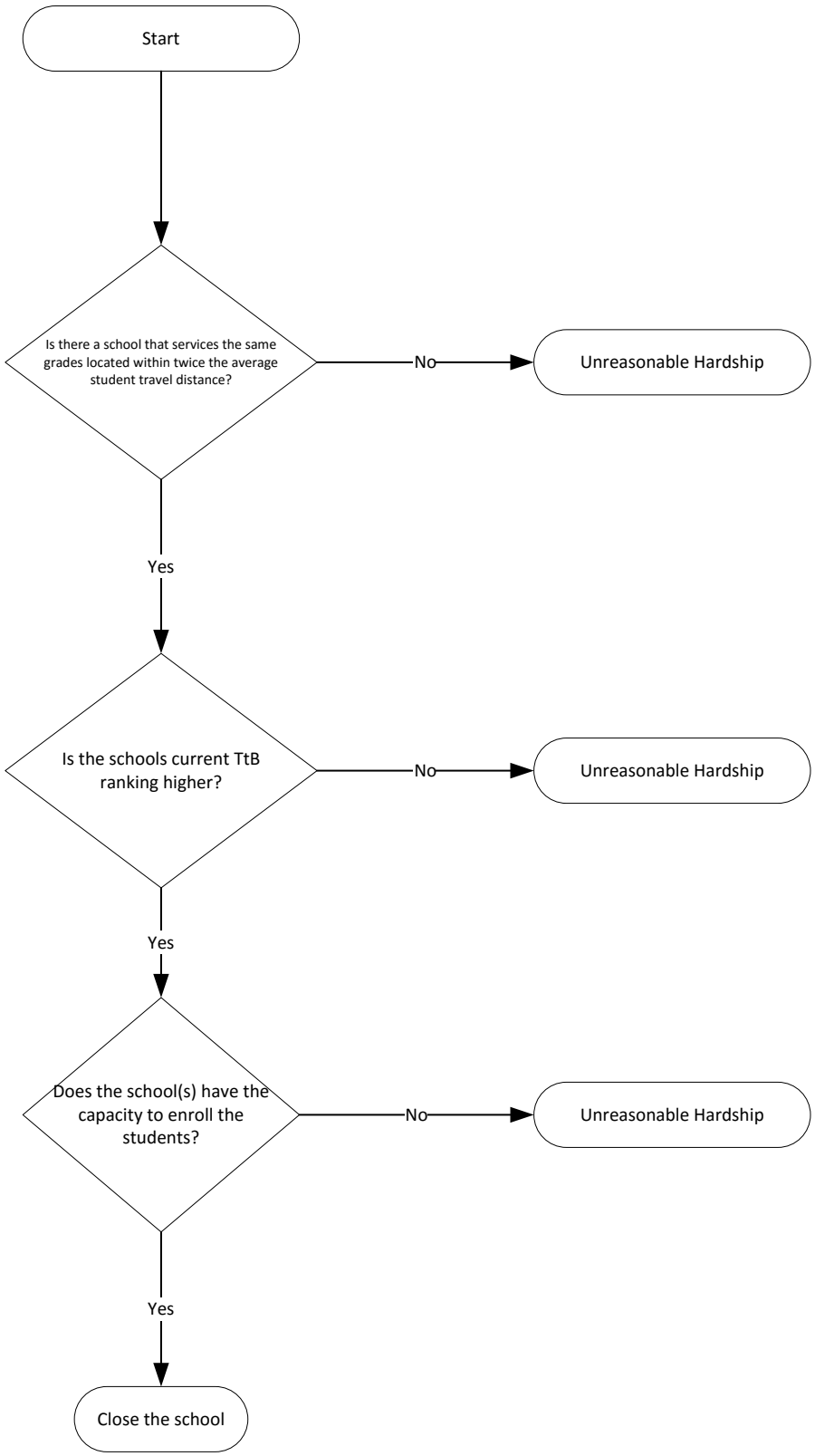
# Academic Accountability Timeline



Closure Map


Start
Has the school been in the bottom 5% for three preceding years?
No
School submits a revised reform plan
Yes
Is there an unreasonable hardship
Yes
Find an alternative to school closure (CEO, SSRRD)
No
School escalated to the next level of accountability, complete dissolution process

## Unreasonable Hardship Map



## Table 1. Chronically Failing Charter Schools (Does not include Detroit)

| | District Name *(Management company and/or Authorizer)* | School Building Name | Cohort | # of ID Cycles / Years | Rankings | | Percent Proficient Reading ELA | | Percent Proficient Mathematics | | Action | Policy / Rationale |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | 2014 | 2015 | 2014 | 2015 | 2014 | 2015 | | |
| 1 | Mildred C. Wells Preparatory Academy *(Leona Grp/Bay Mils)* | Mildred C. Wells Preparatory Academy | 2014 | 1 | 0 | N/A | 24.71 | 9.68 | 4.71 | 2.17 | CEO | CEO for Benton Harbor Area as each school's percent proficient in reading and math are among the lowest in Michigan |
| 2 | Benton Harbor Charter School Academy *(Ferris State)* | Benton Harbor Charter School Academy | 2015 | 1 | 19 | 4 | 40.96 | 15.64 | 12.37 | 4.49 | | |
| 3 | Dream Academy *(Leona Group → now Benton Harbor Public Schools)* | Dream Academy | 2011 | 5 | 0 | 3 | 8.82 | 7.55 | 0.00 | 1.89 | Close | At-risk for closure per Section 507 due to chronic low performance over 5 years |
| 4 | Muskegon Heights* *(Self-managed, authorized by district)* | Dr. Martin Luther King Academy | 2012 | 0 | N/A | N/A | N/A | 13.20 | N/A | 11.68 | CEO | Per 1280c, CEO for Muskegon Heights due to chronic low performance at school and across chartered district |
| 5 | | Muskegon Heights High School | 2010 | 14 | 0 | 4 | 5.41 | 5.59 | 0.00 | 0.70 | Close | Section 1280c identified as failing for fourteen years |
| 6 | Pontiac Academy for Excellence *(Saginaw Valley)* | Pontiac Academy for Excellence - Elementary | 2013 | 3 | 1 | 2 | 38.68 | 14.85 | 14.07 | 8.50 | CEO | At-risk for closure per Section 507 due to below 5% ranking for preceding years |
| 7 | | Pontiac Academy for Excellence - High School | 2010 | 2 | 0 | 8 | 15.49 | 14.29 | 2.86 | 3.95 | | Per 1280c CEO for low proficiency across all schools in the three school chartered district |
| 8 | | Pontiac Academy for Excellence - Middle School | 2013 | 1 | 10 | 9 | 24.00 | 12.31 | 5.97 | 10.93 | | |

**Note: Muskegon Heights is missing school data due to the district's reconfiguration of the school. For more information, please contact the SRO. In some cases, schools reconfigure programming in an attempt to avoid or delay accountability.*

## Table 2. Chronically Failing Charter Schools in Detroit

| | District Name *(Management company and/or Authorizer)* | School Building Name | Cohort | # of ID Cycles / Years | Ranking | | Percent Proficient Reading ELA | | Percent Proficient Mathematics | | Action | Policy / Rationale |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | 2014 | 2015 | 2014 | 2015 | 2014 | 2015 | | |
| 1 | Detroit Leadership Academy *(CMU)* | Detroit Leadership Academy Elementary | 2014 | 2 | 2 | 1 | 31.05 | 15.70 | 8.98 | 5.69 | Close | At-risk for closure per Section 507 due to Priority School status |
| 2 | Michigan Technical Academy *(CMU)* | Michigan Technical Academy Elementary | 2013 | 3 | 1 | 1 | 31.29 | 11.50 | 13.65 | 9.90 | | |

| | District Name *(Management company and/or Authorizer)* | School Building Name | Cohort | # of ID Cycles / Years | Ranking | | Percent Proficient Reading ELA | | Percent Proficient Mathematics | | Action | Policy / Rationale |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | 2014 | 2015 | 2014 | 2015 | 2014 | 2015 | | |
| 3 | Hamilton Academy *(DPSCD)* | Hamilton Academy | 2013 | 3 | 4 | 0 | 17.59 | 6.12 | 4.02 | 2.72 | Close | At-risk for closure per Section 507 due to Priority School status for up to 11 years |
| 4 | Michigan Educational Choice Center *(EAA)* | Murphy Performance Academy | 2010 | 11 | 2 | 2 | 25.45 | 15.79 | 9.13 | 6.47 | | |
| 5 | | Stewart Performance Academy | | 8 | 1 | 4 | 24.04 | 10.53 | 9.78 | 4.09 | | |
| 6 | Washington-Parks Academy *(GVSU)* | Lincoln-King Academy | 2014 | 2 | 4 | 2 | 40.22 | 17.49 | 11.44 | 4.97 | | |
| 7 | Marvin L. Winans Academy of Performing Arts *(SVSU)* | Marvin L. Winans Academy of Performing Arts | | 2 | 4 | 3 | 43.64 | 19.66 | 11.41 | 9.40 | | |

**Table 3. Traditional Public Schools Statewide (Does not include Detroit)**

| | District Name | School Building Name | Cohort | # of ID Cycles / Years | Ranking | | Percent Proficient Reading ELA | | Percent Proficient Mathematics | | Action | Policy / Rationale |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | 2014 | 2015 | 2014 | 2015 | 2014 | 2015 | | |
| 1 | Battle Creek Public Schools | Dudley School | 2013 | 3 | 1 | 3 | 37.82 | 14.94 | 11.54 | 7.87 | Closure | At-risk for closure per 1280c due to preceding years of Priority School status |
| 2 | Benton Harbor Area Schools | Benton Harbor High School | 2010 | 12 | 9 | 0 | 9.47 | 12.87 | 1.08 | 0.00 | CEO | CEO for Benton Harbor Area schools due to chronic low proficiency over 12 years. This district is in a consent agreement, but the high school continues to have no students proficient in mathematics. |
| 3 | | International Academy at Hull | 2013 | 3 | 4 | 1 | 23.81 | 8.70 | 4.76 | 3.62 | | |
| 4 | | Montessori Academy at Henry C Morton | | 3 | 1 | 1 | 30.73 | 8.15 | 9.68 | 3.06 | | |
| 5 | | STEAM Academy at MLK | 2012 | 4 | 3 | 0 | 22.87 | 2.26 | 3.77 | 1.72 | | |
| 6 | Bridgeport-Spaulding Community School District | Martin G. Atkins Elementary School | 2014 | 2 | 4 | 2 | 42.01 | 16.07 | 18.48 | 7.54 | Closure | At-risk for closure per 1280c due to preceding years below 5% |

| | District Name | School Building Name | Cohort | # of ID Cycles / Years | Ranking | | Percent Proficient Reading ELA | | Percent Proficient Mathematics | | Action | Policy / Rationale |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | 2014 | 2015 | 2014 | 2015 | 2014 | 2015 | | |
| 7 | East Detroit Public Schools | Bellview Elementary School | 2013 | 2 | 1 | 7 | 47.61 | 21.20 | 17.98 | 15.77 | CEO currently in place due to chronic low performance and low proficiency in 4 of the 7 district schools | |
| 8 | | East Detroit High School | 2011 | 8 | 0 | 9 | 28.80 | 25.18 | 5.29 | 5.15 | | |
| 9 | | Kelly Middle School | 2014 | 2 | 1 | 3 | 31.32 | 11.91 | 4.55 | 4.43 | | |
| 10 | | Pleasantview Elementary School | 2013 | 3 | 1 | 4 | 40.38 | 14.67 | 15.41 | 9.30 | | |
| 11 | Grand Rapids Public Schools | Martin Luther King Leadership Academy | | 3 | 3 | 3 | 36.18 | 15.38 | 8.54 | 8.21 | Closure | At-risk for closure per 1280c |
| 12 | Kalamazoo Public Schools | Washington Writers' Academy | | 3 | 2 | 4 | 31.16 | 20.31 | 14.15 | 9.84 | | At-risk for closure per 1280c due to preceding years below 5% |
| 13 | | Woodward School for Technology and Research | | 3 | 1 | 4 | 26.43 | 16.15 | 7.05 | 15.53 | | |
| 14 | Pontiac City School District | Alcott School | | 3 | 2 | 4 | 28.78 | 18.18 | 13.66 | 13.57 | CEO | CEO for Pontiac due to preceding years of below 5% and the high school has been chronically failing for 14 years. None of the schools listed have more than 13% proficient in mathematics or more than 15% proficient in ELA. |
| 15 | | Herrington School | 2012 | 3 | 3 | 0 | 28.10 | 7.49 | 4.94 | 5.85 | | |
| 16 | | Owen Elementary School | 2014 | 1 | 2 | 5 | 33.51 | 8.13 | 18.56 | 9.09 | | |
| 17 | | Pontiac High School | 2010 | 14 | 0 | 2 | 18.32 | 12.11 | 1.56 | 2.15 | | |
| 18 | | Pontiac Middle School | 2015 | 2 | 7 | 4 | 39.45 | 13.77 | 4.53 | 4.75 | | |
| 19 | | Whitman Elementary School | 2012 | 5 | 1 | 2 | 29.83 | 14.43 | 9.45 | 5.67 | | |
| 20 | River Rouge, School District of the City of | Ann Visger K-5 Preparatory Academy | | 8 | 2 | 1 | 36.92 | 15.18 | 11.54 | 6.20 | Closure | At-risk for closure per 1280c due to preceding years below 5% and identification as chronically failing for 8 years |

| | District Name | School Building Name | Cohort | # of ID Cycles / Years | Ranking | | Percent Proficient Reading ELA | | Percent Proficient Mathematics | | Action | Policy / Rationale |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | 2014 | 2015 | 2014 | 2015 | 2014 | 2015 | | |
| 21 | Saginaw, School District of the City of | Arthur Hill High School | 2014 | 2 | 4 | 4 | 32.43 | 13.35 | 4.86 | 3.69 | CEO | CEO for Saginaw City Schools per 1280c due to over 10 years of chronic failure and less than 6% of students proficient in mathematics in any of the listed schools. Less than 15% of students are proficient in ELA across all listed schools. |
| 22 | | Jessie Loomis School | | 2 | 4 | 0 | 27.23 | 7.24 | 4.25 | 4.58 | | |
| 23 | | Jessie Rouse School | 2015 | 2 | 7 | 2 | 29.85 | 7.63 | 8.96 | 5.93 | | |
| 24 | | Saginaw High School | 2010 | 10 | 3 | 0 | 21.01 | 3.09 | 1.68 | 1.93 | | |
| 25 | | Thompson Middle School | 2015 | 2 | 7 | 1 | 26.95 | 8.03 | 4.89 | 1.27 | | |
| 26 | Westwood Community School District | Robichaud Senior High School | 2010 | 11 | N/A* | 3 | 26.42 | 17.24 | 1.92 | 3.45 | Close | At-risk for closure per 1280c due to preceding years below 5% and identification as chronically failing for 11 years. Less than 5% of students proficient in mathematics. Less than 20% of student proficient in reading. |

**Note: Westwood Community School District did not test enough students during the data collection year.*

**Table 4. Traditional Public Schools in Detroit**

| | District Name | School Building Name | Cohort | # of ID Cycles/ Years | Ranking | | Percent Proficient Reading ELA | | Percent Proficient Math | | Action | Policy / Rationale |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | 2014 | 2015 | 2014 | 2015 | 2014 | 2015 | | |
| 1 | Detroit Public Schools Community District | Ann Arbor Trail Magnet School | 2014 | 2 | 4 | 3 | 42.64 | 10.83 | 9.45 | 5.06 | Closure | At-risk for closure per PA 192, Section 391 for preceding years below 5% |
| 2 | | Bow Elementary-Middle School | 2011 | 8 | 2 | 4 | 42.69 | 7.52 | 13.41 | 10.57 | | |
| 3 | | Clark, J.E. Preparatory Academy | 2014 | 3 | 1 | 2 | 34.29 | 6.65 | 9.23 | 2.26 | | |
| 4 | | Detroit Collegiate Preparatory High School @ Northwestern | 2010 | 9 | 2 | 1 | 9.84 | 9.09 | 1.75 | 2.00 | | |
| 5 | | Detroit Institute of Technology at Cody | 2014 | 2 | 0 | 0 | 8.00 | 9.80 | 0.00 | 0.00 | | |
| 6 | | Durfee Elementary-Middle School | | 3 | 4 | 2 | 28.40 | 6.80 | 4.00 | 2.39 | | |
| 7 | | Fisher Magnet Lower Academy | 2012 | 7 | 4 | 1 | 29.66 | 6.51 | 12.64 | 4.82 | | |
| 8 | | Fisher Magnet Upper Academy | 2011 | 10 | 3 | 2 | 22.74 | 4.88 | 2.83 | 0.96 | | |
| 9 | | Gardner Elementary School | 2012 | 6 | 3 | 1 | 27.56 | 3.26 | 8.73 | 5.43 | | |
| 10 | | Gompers Elementary-Middle School | | 4 | 3 | 3 | 39.91 | 14.86 | 16.11 | 4.26 | | |
| 11 | | Henderson Academy | | 5 | 1 | 0 | 22.89 | 1.98 | 7.16 | 1.69 | | |
| 12 | | Marquette Elementary-Middle School | | 5 | 2 | 1 | 25.88 | 4.80 | 6.37 | 1.90 | | |
| 13 | | Mason Elementary School | 2013 | 7 | 2 | 2 | 20.13 | 4.20 | 6.03 | 4.70 | | |
| 14 | | Osborn Academy of Mathematics | 2014 | 2 | 1 | 0 | 10.00 | 3.45 | 0.00 | 3.39 | | |

| | District Name | School Building Name | Cohort | # of ID Cycles/ Years | Ranking | | Percent Proficient Reading | Percent Proficient ELA | Percent Proficient Math | | Action | Policy / Rationale |
|---|---|---|---|---|---|---|---|---|---|---|---|---|
| | | | | | 2014 | 2015 | 2014 | 2015 | 2014 | 2015 | | |
| 15 | | Osborn College Preparatory Academy | 2013 | 3 | 0 | 0 | 7.14 | 4.44 | 0.00 | 0.00 | | |
| 16 | | Osborn Evergreen Academy of Design and Alternative Energy | | 3 | 2 | 0 | 9.62 | 3.77 | 0.00 | 0.00 | Closure | At-risk for closure per PA 192, Section 391 for preceding years below 5% |
| 17 | | Sampson Academy | 2012 | 5 | 3 | 3 | 21.03 | 4.35 | 7.60 | 1.30 | | |
| 18 | | Thirkell Elementary School | | 4 | 2 | 0 | 56.46 | 7.21 | 23.33 | 2.37 | | |
| 19 | | Young, Coleman A. Elementary | | 4 | 4 | 2 | 36.71 | 2.56 | 9.86 | 0.62 | | |
| 20 | Education Achievement Authority of Michigan | Burns Elementary-Middle School | 2010 | 9 | 0 | 0 | 25.40 | 4.31 | 5.18 | 0.00 | | |
| 21 | | Denby High School | | 15 | 3 | 0 | 13.07 | 1.89 | 1.37 | 0.62 | | |
| 22 | | Ford High School | | 15 | 0 | 0 | 5.95 | 1.01 | 0.00 | 0.00 | | |
| 23 | | Law Elementary School | | 8 | 1 | 0 | 25.23 | 6.37 | 7.79 | 4.05 | | |
| 24 | | Mary McLeod Bethune Elementary-Middle School | | 9 | 2 | 1 | 21.18 | 7.59 | 3.72 | 3.62 | | |
| 25 | | Mumford High School | | 15 | 1 | 1 | 10.66 | 11.24 | 1.69 | 1.69 | | |
| 26 | | Nolan Elementary-Middle School | | 9 | 1 | 0 | 20.17 | 6.76 | 5.49 | 3.37 | | |
| 27 | | Pershing High School | | 15 | 3 | 2 | 7.59 | 5.33 | 1.33 | 1.35 | | |
| 28 | | Southeastern High School | | 15 | 1 | 2 | 8.82 | 10.26 | 0.00 | 1.28 | | |